# City of Pearland FY23 Proposed Budget

Shaping the Future



### Shaping the Future

A City committed to Public Safety, Employees, and the Future.

Staff and leadership are energized and passionate to meet the priorities set by Council. The FY23 budget boosts invests in high-priority areas while taking care of those who serve.

# The Big Picture General Fund

Balanced Budget: Annual revenues (including transfers) exceed annual operating costs.

General Fund's Fund Balance is above the 25% policy minimum.

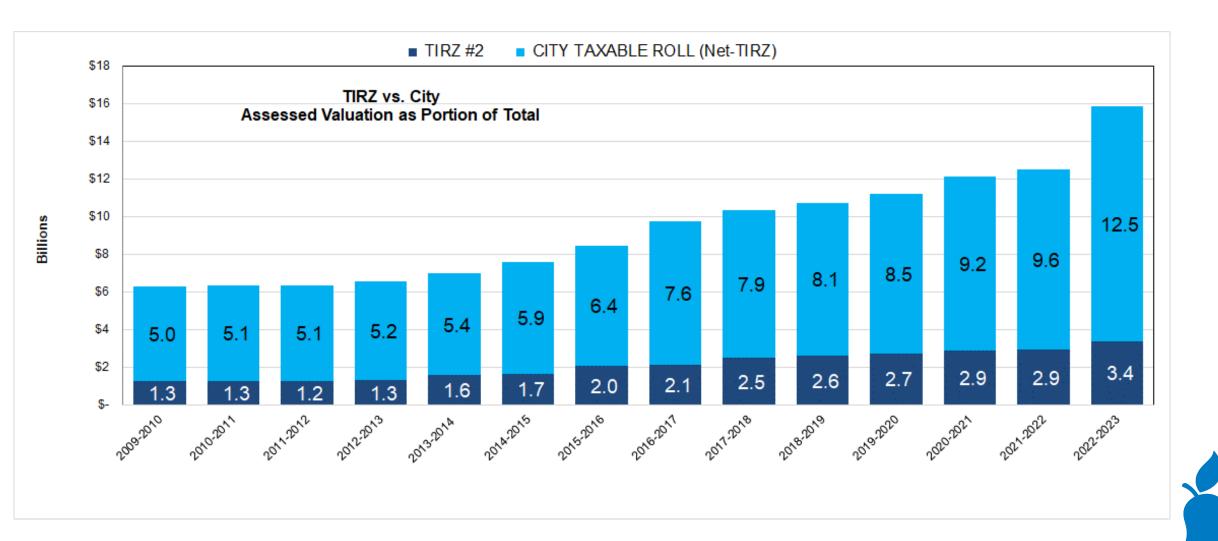
• FY23's ending fund balance is projected to be 27.0%, or 99 days.

	FY	2021 Actual	FY 2022 Amended	FY 2023 Proposed	
Beginning Fund Balance	\$	29,076,297	\$ 32,524,401	\$ 30,541,045	
Revenue		94,083,921	105,001,128	109,490,548	
Expenditure		90,570,329	106,984,484	110,255,548	
Net	\$	3,513,593	\$ (1,983,356)	\$ (765,000)	
Ending Balance	\$	32,524,401	\$ 30,541,045	\$ 29,776,045	
Policy Minimum Balance (90 Days)	\$	22,332,410	\$ 26,379,736	\$ 27,186,300	
Amount Over/(Under) 90 Day Target	\$	10,191,991	\$ 4,161,309	\$ 2,589,745	
Days of Reserves		131	104	99	

# FY23 Major General Fund Revenue Streams



### FY23 is the Largest Taxable Value increase in Recent History



### No-New Revenue Rate vs Voter-Approval Rate

Brazoria County Tax Assessor/Collector calculates the City's Voter-Approval Rate and No-New-Revenue Rate in accordance with State laws.

Voter-Approval Rate This is similar to the old - Allows City to increase "rollback rate", but with its M&O tax revenue up a lower trigger for to 3.5% more than last election (8% vs 3.5%) year. This rate results in a tax FY23's Rate is below decrease for all the Voter Approval Rate homestead property and above the No New examples surveyed Revenue rate No-New-Revenue Rate Any rate the City adopts

Would bring in \$7M less than the FY22

rate.

below the No-New-

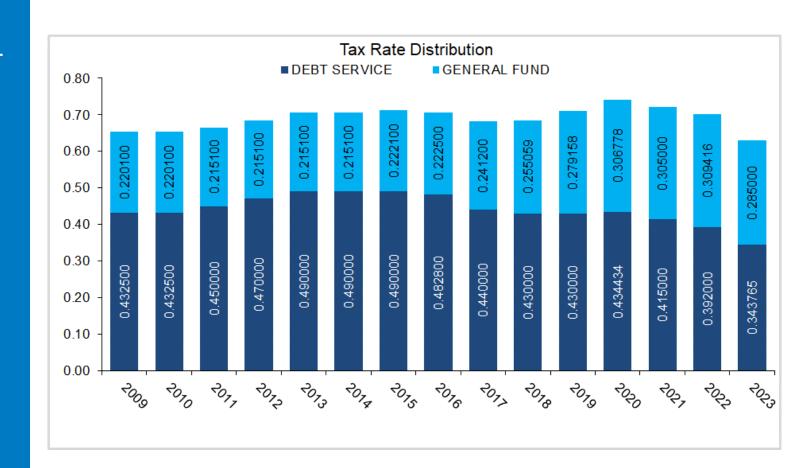
Revenue rate is a

property tax cut.

#### Property Tax Revenue

- Two prior fiscal years were adopted below the No-New-Revenue rate.
- FY23's rate is proposed below the Voter-Approval-Rate and uses portion of prior year "banked rates" that are a part of Voter-Approved calc.
- Strong growth in assessed values
  necessitated going above the No-NewRevenue rate which would have actually
  provided less money to O&M.
- \$37M in current collections to the General Fund; \$44M to Debt Service Fund.
- As recently as FY13 and FY14 the debt rate was 71% of the levy, leaving only 30.5% available for operations. FY23 makes 45.3% available for operations.

#### FY23 is a **7.2651¢ decrease in total rate** from FY22



#### Property Tax Revenue

- State of Texas Tax worksheets from County Tax Assessor/ Collector included in pocket of binder.
- General Fund O&M rate decreased from .309¢ in FY22 to .285¢ in FY23.
- Debt Service Tax Rate decreased from .392 cents in FY22 to .343 cents in FY23.
- State calculation for NNR brings in less revenue than FY22 because State calculation includes debt service. Meaning that generally when you sell debt, less money will be available for operations with NNR.

(3) Voter Approva Rate (+ 3.5% additional revenue)	Change al Proposed FY 2023 to FY 2022 Actual Rates
Rate (+ 3.5% additional	Proposed FY 2023 to FY 2022
35000 0.28984	-0.024416
0.34376	-0.048235
28765 0.6336°	-0.07265°
1	13.2 = \$37.3 + \$13.3

### Proposed Property Tax Rate for FY23

0.28500 + 0.343765 = 0.628765

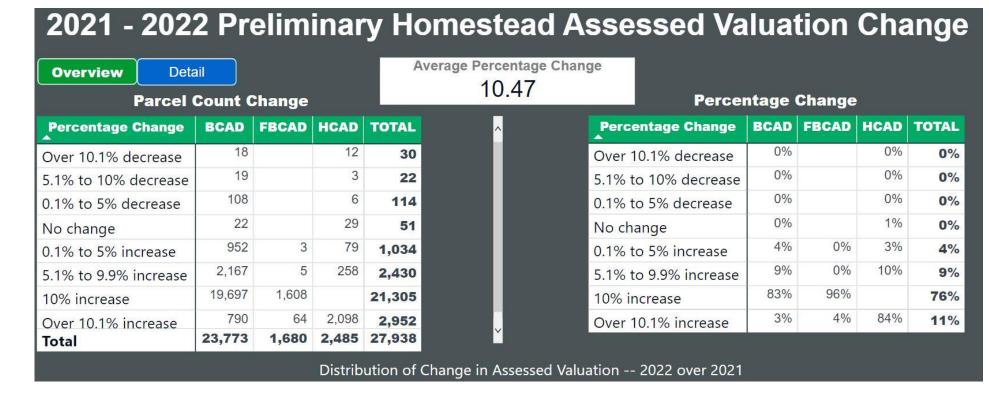
Maintenance & Operations Rate

**Debt Rate** 

Total Proposed Property
Tax Rate

### Homestead Properties

- Represents 28,000 properties
- For AV determined by County appraisal districts on value as of January 1, 2022, majority (76%) are capped at 10% growth in taxable AV



### Homestead Property Tax Examples

Looking at estimated individual tax bills, a zero-growth property with a value of \$300,000 would see a \$214 annual (\$17.83 per month) *decrease* in the City of Pearland portion of their tax bill.

Sample Homestead Property Tax Bills Projected for 2022 Tax Year (for FY 2023 Budget Cycle)																				
		Zero G	Growth		Home Exam	estead iple 1			estead iple 2			stead		Homestead Example 4		Homestead Example 5				
TY21 Actual (	City Tax Bill	\$	2,069	\$		1,766	\$		1,293	\$		1,	206	\$		1,806	\$		1	,176
TY21 Taxable	Value	\$	300,000	\$		258,200	\$		189,353	\$		176,	900	\$	26	64,080	\$		172	,691
% Increase (	Decrease)		0.0%			10.0%	)		10.0%			10	0.0%			10.0%			1	0.0%
TY22 Taxable	Value	\$	300,000	\$		284,020	\$		208,288	\$		194,	590	\$	29	90,488	\$		189	,960
City Scenario	Proposed TY 2022 City Rate	TY 2022 Amount	Change from Prior Year Actua		2022 lount	Change from Prior Year Actua	I Amo		Change from Prior Year Actual	Δ,	7 2022 nount	Char from I Year A	Prior	TY 2022 Amoun	fro	hange m Prior ar Actual		2022 nount	from	ange Prior Actual
	0.6288	\$ 1,855	(214)	\$ '	1,741	\$ (25	\$ 1,	277	\$ (16)	\$	1,192	\$	(14)	\$ 1,78	\$	(25)	\$	1,163	\$	(13)
Total Tax Bill		\$	6,627	\$		6,950	\$		4,292	\$		3,	975	\$		8,492	\$		3	,867
City of Pearla	and % of Total	28%		25%	ó		30%			30°	%			21%			<b>30</b> %	6		
Total Tax as 9 Value	% of Taxable	2.2%		2.4%	<b>%</b>		2.1%			2.0	%			2.9%			2.0	%		

### Homestead Property Tax Examples

Looking at Homestead Example 8, a home with a value of \$509,300 that sees a 10% increase in Taxable Value would see a \$44 annual (\$3.66 per month) *decrease* in the City of Pearland portion of their tax bill .

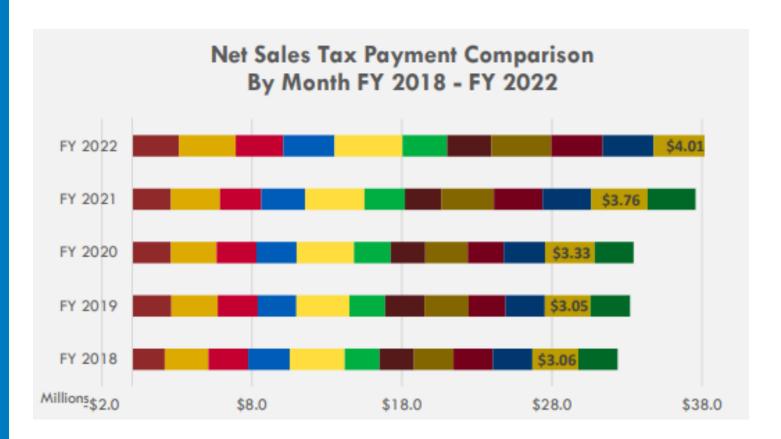
No increase to Senior exemption properties, regardless of rate change – Remains *substantially* below non-exempt properties

		Home Exam	stead iple 6	Home Exam			estead iple 8		nestead mple 9	Homestead Example 10		Senior Example HS 11	
TY21 Actual (	City Tax Bill	\$	1,473	\$	2,213	\$	3,166	\$	2,133	\$	2,144	\$	206
TY21 Taxable	Value	\$	215,370	\$	323,525	\$	463,000	\$	311,880	\$	313,480	\$	176,500
% Increase (	Decrease)		10.0%		10.0%		10.0%		10.0%		10.0%		2.2%
TY22 Taxable	Value	\$	236,907	\$	355,877	\$	509,300	\$	343,068	\$	344,828	\$	180,330
City Scenario	Proposed TY 2022 City Rate	TY 2022 Amount	Change from Prior Year Actual	TY 2022 Amount	Change from Prior Year Actua	TY 2022 Amount	Change from Prior Year Actual	TY 2022 Amount	I from Prior	TY 2022 Amount	Change from Prior Year Actual	TY 2022 Amount	Change from Prior Year Actual
	0.6288	\$ 1,452	\$ (21)	\$ 2,182	\$ (31)	\$ 3,122	\$ (44)	\$ 2,103	\$ (30)	\$ 2,114	\$ (30)	\$ 206	\$ -
Total Tax Bill		\$	4,955	\$	11,507	\$	14,430	\$	8,235	\$	7,451	\$	896
City of Pearla	and %	29%		19%		22%		26%		28%		23%	
Total Tax as 9 Value	% of Taxable	2.1%		3.2%		2.8%		2.4%		2.2%		0.5%	

#### Sales Tax Revenue

- The FY23 proposed budget is presented with a projected 3.75% sales tax growth over the FY22 amended budget in the General Fund.
- As always, will monitor sales tax performance each month and adjust via budget amendment as needed.
- Sales tax revenues are budgeted for \$30.1M in FY23; 27.5% of total General Fund Revenue.
- The Pearland Economic Development Corporation is budgeted for another \$13.9M in dedicated funds for those separate uses as defined by State law.

#### FY22 saw significant sales tax growth



### Inflation

Chart 1. Over-the-year percent change in CPI-U, Houston-The Woodlands-Sugar Land, TX, June 2019–June 2022

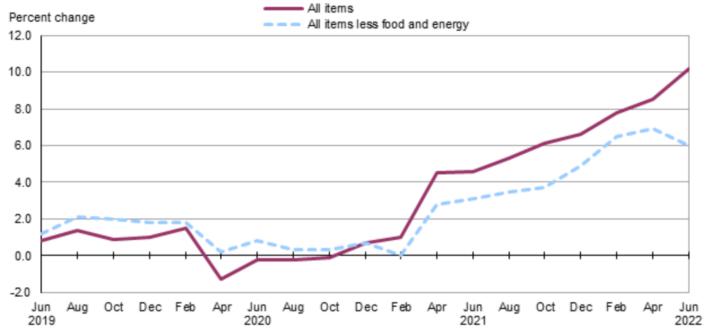


Chart 2. Twelve-month percent changes in wages and salaries for private industry workers in the United States and Houston, not seasonally adjusted



Source: U.S. Bureau of Labor Statistics.



### Valuing Our Staff

- The Compensation and Classification study was a significant investment in FY22 and has been completed with FY23 proposed budget.
- For upcoming FY 23, employees eligible to receive a 5.5% effective raise.
  - 3.5% market adjustment and 2% step for eligible employees
  - 6.5% for Uniformed Public Safety unless at max step
  - If at max step, employees in step plans will receive a market adjustment and one-time payment on anniversary to effectively give them 5.5% this year. The lump sum is equivalent to 2% of the new base salary regardless of designation.
- Additional Certification pay has been budgeted for in the Enterprise Fund.
- Staff are working to propose a paid parental leave program during FY23 and will be bringing proposals forward for consideration.

#### General Fund Expenditures

- A people organization, General Fund expenditures are primarily salaries and wages.
- Public Safety is one of Council's top goals, and is FTE intensive therefore, our major source of expenditures.
- General Government dropped due to improved categorization of transfers to other funds (such as IT, Facilities, Drainage, and Infrastructure Reinvestment Fund.

#### **Annual Budget by Function Report**

	2020 Actu	al	2021 Actu	al	2022 Amen	ded	2023 Propos	sed
Fund: 100 General Fund	Amount	% of total	Amount	% of total	Amount	% of total	Amount	% of total
Expenditures General Government (including transfers out)	\$14,040,367	17%	\$17,354,094	19%	\$20,530,264	19%	\$15,858,590	14%
Public Safety	\$46,847,908	57%	\$51,473,628	57%	\$59,731,313	56%	\$65,145,981	59%
Public Works	\$11,502,132	14%	\$11,369,557	13%	\$14,710,936	14%	\$15,472,967	14%
Community Services	\$3,798,941	5%	\$4,098,948	5%	\$4,625,896	4%	\$5,465,884	5%
Parks & Recreation	\$5,739,764	7%	\$6,274,103	7%	\$7,386,075	7%	\$8,312,126	8%
Expenditure Totals	\$81,929,112		\$90,570,329		\$106,984,484		\$110,255,548	
					Change		3.1%	

### Council Strategic Retreat Outcomes



The City Council of Pearland held a Strategic Visioning Retreat on Saturday, February 19, 2022, for the purpose of refreshing the strategic vision for the future. Strategic Government Resources (SGR) was enlisted to facilitate the retreat. Six (6) of the seven (7) Council Members and the Mayor were in attendance as well as the City Manager and Senior Staff. Dr. Scott Willingham, Senior Vice President for SGR, facilitated the strategic visioning refresh process. This report is a summary of the key points discussed and the Strategic Pillars that the Council identified for their vision.

#### Initiatives

The Council was asked to refresh and rank the supporting strategic initiatives. The shaded blue areas reflect what initiatives support Council's strategic priorities.

	Innovating and investing in public safety resources	Support small and expanding businesses/ Simplify permitting	Increase investment in drainage infrastructure	Promote high quality, high value, dense development with all city resources & infrastructure in mind	Focus on Priority/ Program-based budgeting reviews	Creation of anchor districts, catalyst (regional amenity) reviews	Long term capital asset financial plan
1							
-							

#### Strategic Priorities

Each priority along with the priority's definition and the supporting initiatives were displayed and discussed. Working with one another, the Council collaborated to affirm each priority as currently relevant. In addition, each priority's definition was refreshed. For each priority, the supporting initiatives were evaluated, reworded and realigned. The priorities were ranked by council in order of importance.

#### Trusted Government

Definition: Delivering **transparent**, high-quality, and accessible city services by developing cutting edge solutions, engaging with the community, and continuously improving our capabilities.

#### Strong Economy

Definition: Developing and investing in an attractive community that allows talent, entrepreneurs, and businesses to thrive for generations to come by supporting stable, steady growth, and unending opportunities.

#### Safe Community

Definition: Making Pearland a welcoming place by ensuring a safe environment and providing efficient and effective Public Safety services for residents, businesses, and visitors.

#### Sustainable Infrastructure

Definition: Building quality of life on a well-planned and maintained foundation of <u>essential</u> water, transportation, and flooding infrastructure, appealing amenities, and **long-term value**.

#### Resilient Finances

Definition: Providing **long-term** community value through trusted stewardship and responsible financial management.

#### Welcoming Community

Definition: Fostering a diverse and **unified** community with <u>events</u>, amenities, and public and private spaces that bring people together

# Investments in Trusted Government

- New City Permitting Software will help improve transparency and deliver better, more accessible permitting services and will dramatically improve the permitting experience. Funded with ARPA grant.
- As technology facilitates more of our services, we must keep up with internal staffing to support those services and the employees delivering them. The FY23 budget adds a Technology Support Specialist.



# Investments in Strong Economy

- General Fund balance has funded the improvement of the Unified Development Code, which will result in clear and understandable policies with a refreshed approach to serve the developer community.
- A significant increase in funding for drainage will also contribute to this priority by reducing the risk of flooding for businesses and residents.
- Easier permitting, enabled by new city permitting software, will make it easier to start and grow your business in Pearland.



# Investments in Safe Community

- Expenses in Police and Fire represent 62.7% (\$65.1M) of the \$116M in General Fund expenses.
- The Police Department's General Fund budget includes three new police positions, including one Officer with vehicle, and two Telecommunications Operators.
- The Fire Department's General Fund budget includes four new firefighting positions. Will assist with reducing mandatory overtime.
- FY23 Budget also contains \$2.7M in ARPA allocations for Fire Vehicles, & LMTV Lifts.



## Investments in Sustainable Infrastructure

- The FY23 Budget creates the \$2.0M Drainage Maintenance Fund and provides for a new drainage crew to improve storm water system maintenance and reduce risk.
- A new Engineering and Public Works project manager has been added to the budget and will be 100% reimbursed from projects
- The Surface Water Treatment Plant will come online in FY23 and this budget identifies funds necessary for start-up equipment and staff in the Enterprise Operating Fund.
- A Water Quality Compliance Team has been added in the Enterprise Operating Fund – Meeting an increased level of state-required testing and improving service levels.



# Investments in Resilient Finances

- Thanks to investments made last year there were no supplemental funding requests for this category in FY23.
- Professional Development,
   Certification, and Training will
   continue to be a key investment in
   this critical staff operations that is a
   nexus for all other city activities.



# Investments in Welcoming Community

- The FY23 budget streamlines
   payments to contract recreation
   instructors, improving the process for
   staff, customers, and contractors –
   with a net zero budget impact.
- A part-time senior office assistant has been converted into a full-time position to help manage increased demand for rental opportunities – improving staff responsiveness to customers and having a potentially positive revenue impact.



### Major Changes from Printed Proposed Budget Book to Today

- General Fund No Changes
- Special Revenue Funds No Changes
- Internal Service Funds No Changes
- Enterprise Funds A typo caused the FY2022 Original Budget Revenues to appear ~\$8M higher than it was adopted at. This typo was made as the Enterprise Fund Summary Income Statement was being put together in Excel and does not affect the rate model, the City's financial system (New World), or the FY23 budget in any way.
  - The online version of the book has been corrected
  - An updated handout has been given to Council for their budget binders
    - Book 1 Enterprise Fund Tab Page 1
  - This presentation uses the updated, accurate income statement

### What is a Budget?

- 1. A policy document
- 2. A financial plan
- 3. An operations guide
- 4. A communications device

### FY23 General Fund Highlights

	0								
Trusted Governme	ent								
Technology Support Specialist	IT	\$68,886							
Strong Economy	<b>y</b>								
Unified Development Code Update	Community Development	\$300,000							
Safe Community									
Four Firefighting Positions	Fire Department	\$436,520							
Fire Office Assistants Part Time to Full Time Conversion	Fire Department	\$15,000							
Police Equipment	Police Department	\$200,000							
Police Officer	Police Department	\$185,865							
Two Telecommunication Operators	Police Department	\$151,216							
Sustainable Infrastru	cture								
Drainage Crew (GF transfer to Drainage Fund)	Engineering & Public Works	\$662,000							
Project Manager (100% Charged to Projects, net zero)	Engineering & Public Works	\$140,000							
Welcoming Commu	Welcoming Community								
Program Contract Instructor Pay	Parks & Recreation	\$32,960							
Senior Office Assistant Part Time to Full Time Conversation	Parks & Recreation	\$33,00027							

### FY23 General Fund Staffing Highlights

<b>Department-Division</b>	<b>Position Title</b>	FY23 FTEs	Budget
Fire - Operations	Firefighters	4	\$436,520
Fire - Operations	Convert 2 Part Time Office Assistant to Full Time	-	\$15,000
Police - Patrol	Police Officer	1	\$185,000
Police – Communications/Record Keeping	2 Telecommunications Operators	2	\$151,216
EPW - Capital Projects	Project Manager	1	\$140,000*
Parks & Rec – Recreation Operations	Convert 1 Part Time Office Assistant to Full Time	0.5	\$33,000
Total		8.5	\$960,736

<sup>\*</sup>Project Manager will be 100% Reimbursed by CIP projects

### What is *not* in the FY23 Budget?

- Additional \$2.6 Million in Street and Sidewalk Funding needed to maintain the transportation infrastructure
- 159 vehicles/equipment eligible General Fund replacement vehicles
- \$4.3 million in supplemental staffing requests in the General Fund
  - \$1.8 million department requests in Public Safety Staff
  - \$859,000 in Engineering and Public Works Staff
  - \$712,000 in Parks & Recreation Staff
  - \$130,000 in Internal Service Department Staff
- \$3.3M in non-personnel requests such as Facility Condition Assessment recommended repairs

### General Fund Revenues

# Comparing FY22 to FY23 Revenues

Revenue Category	FY22 Revenue Amended	FY23 Proposed Revenue Budget
Property Taxes	\$30.4M	\$37.0M
Sales & Use Taxes	\$29.0M	\$30.1M
Charges for Service	\$19.4M	\$20.9M
Franchise Fees	\$6.4M	\$6.7M
Licenses & Permits	\$4.6M	\$4.6M
Miscellaneous	\$583K	\$1.0M
Transfers In	\$9.6M	\$6.9M
Total	\$105.0M	\$109.5M



### Proposed Property Tax Rate

	FY 2020	FY 2021	FY22	FY23 Proposed	Change from Last Year	Change from FY20 to FY23
O & M Rate	0.31	0.305	0.32	0.285	-0.024	-0.0220
<b>Debt Rate</b>	0.43	0.415	0.39	0.344	-0.048	-0.0910
<b>Total Rate</b>	0.74	0.72	0.71	0.629	-0.727	1120
O&M %	41.4%	42.4%	44.7%	45.3%		
DS %	58.6%	57.6%	55.4%	54.7%		

11.2¢ decrease in four years

### Proposed Property Tax Revenue

#### Revenue = assessed value \* tax rate

BUDGET ALLOCATION:	FY2022 Certified	FY2022 Adjusted	FY2023 Certified
General Fund from Levy at Collection Rate (104.39%)	26,663,975	26,692,983	32,940,518
Anticipated Revenue from Tax Ceilings**	4,045,180	3,401,989	3,741,293
General Fund Allocation	\$ 30,709,155 \$	30,094,972	\$ 36,681,811
Debt Service Fund from Levy at Collection Rate (104.39%)	33,780,665	33,817,415	39,732,622
Anticipated Revenues from Tax Ceilings**	5,124,850	4,309,990	4,512,721
Debt Service Fund Allocation	\$ 38,905,515 \$	38,127,405	\$ 44,245,343
TOTAL CITY BUDGET ALLOCATION	\$ 69,614,670 \$	68,222,377	\$ 80,927,153

Budget Book Location: Book 1 – Property Tax Tab – Page 2

### General Property Tax Bill Comparison

#### **Taxable Value Summary**

	Tax Year 2021	Tax Year 2022	Annual \$ Change
Appraised Value	313,480	357,740	\$44,260
Homestead Cap Loss	-	12,912	\$12,912
Taxable Value	\$313,480	\$344,828	\$31,348

#### **Proposed Tax Rate Comparison of Values**

	Tax Year 2021			Tax Year 2022			
Taxing Entity	Rate	Amount*	% of Total Amount	Rate**	Amount	% of Total Amount	Annual \$ Change
Pearland Independent School District	1.3155	3,795	52.1%	1.3131	4,003	54.0%	209
City of Pearland	0.7014	2,144	29.4%	0.6288	2,114	28.5%	(30)
Brazoria County	0.3365	844	11.6%	0.2824	779	10.5%	(65)
Brazoria County Drainage District #4	0.1520	381	5.2%	0.1390	383	5.2%	2
Road & Bridge Fund (Brazoria County)	0.0500	124	1.7%	0.0500	136	1.8%	13
Total	2.5554	7,288		2.4263	7,416		129
% of Appraised Value		2.3%			2.1%		

#### **Baseline Homestead Exemption**

10% cap on taxable value growth from previous year

In addition to the 10% cap, this property qualifies for the following Homestead exemptions:

**City of Pearland**: Deduction equal to the higher of \$5,000 or 2.5% of Taxable Value

**Brazoria County Drainage District #4**: 20% deduction to Taxable Value

**Brazoria County**: 20% deduction to Taxable Value

Road & Bridge Fund (Brazoria County): 20% deduction to Taxable Value plus additional \$3,000 deduction to Taxable Value

Pearland ISD: \$40,000 deduction to Taxable Value

\*Certified Tax Year numbers are not shared until October. These are based on preliminary numbers on Brazoria, Harris and Fort Bend County Tax Assessor's websites.

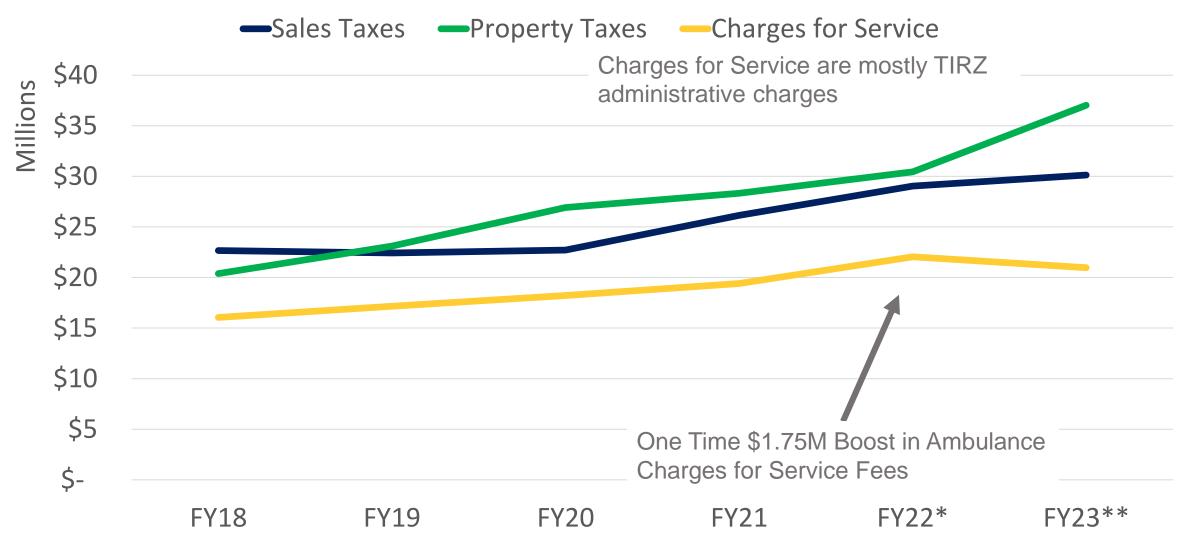
\*\* 2022 tax rates for other entities are not certified. Based either on advertised rates or 2021 rate.

\*\*\*Tax Amount is equal Taxable Value minus different deductions for different Tax Entities then multiply with Tax Rate

### What does 1¢ in Property Taxes Mean?

What does a ¢ reduction in O&M Property Taxes Equal?	General Fund Revenue Increase/Decrease for FY23	Reduction in a Homestead Homeowner's property tax bill (average homestead taxable value of \$299,794)
1¢	\$1.6M	\$29.48 per year. \$2.45 per month.
2¢	\$3.2M	\$58.96 per year. \$4.91 per month.
3¢	\$4.8M	\$88.44 per year. \$7.37 per month.

# 80% of General Fund Revenues Come from three Main Revenue Streams



### General Fund Expenditures



# Comparing FY22 to FY23 Expenditures

Revenue Category	FY22 Expense Amended	FY23 Proposed Expense Budget
Public Safety	\$59.7M	\$65.1M
Public Works	\$14.7M	\$15.5M
General Government	\$14.2M	\$9.3M
Parks & Recreation	\$7.4M	\$8.3M
Community Services	\$4.6M	\$5.5M
Transfer Out	\$6.3M	\$6.5M
Total	\$106.9M	\$110.3M



# Comparing FY22 to FY23 Expenditures

Revenue Category	FY22 Expense Amended	FY23 Proposed Expense Budget
Public Safety	\$59.7M	\$65.1M
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Community Services	\$4.6M	\$5.5M
Transfer Out	\$9.6M	\$6.5M
Total	\$106.9M	\$110.3M



# Why did General Government Decrease?

Expense Category	FY22 Expense Amended	FY23 Proposed Expense Budget
Public Safety	\$59.7M	\$65.1M
Public Works	\$14.7M	\$15.5M
General Government	\$14.2M	\$9.3M
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Community Services	\$4.6M	\$5.5M
Transfer Out	\$9.6M	\$6.5M
Total	\$106.9M	\$110.3M

#### New Funds in FY23

- IT Fund
- Facility Fund

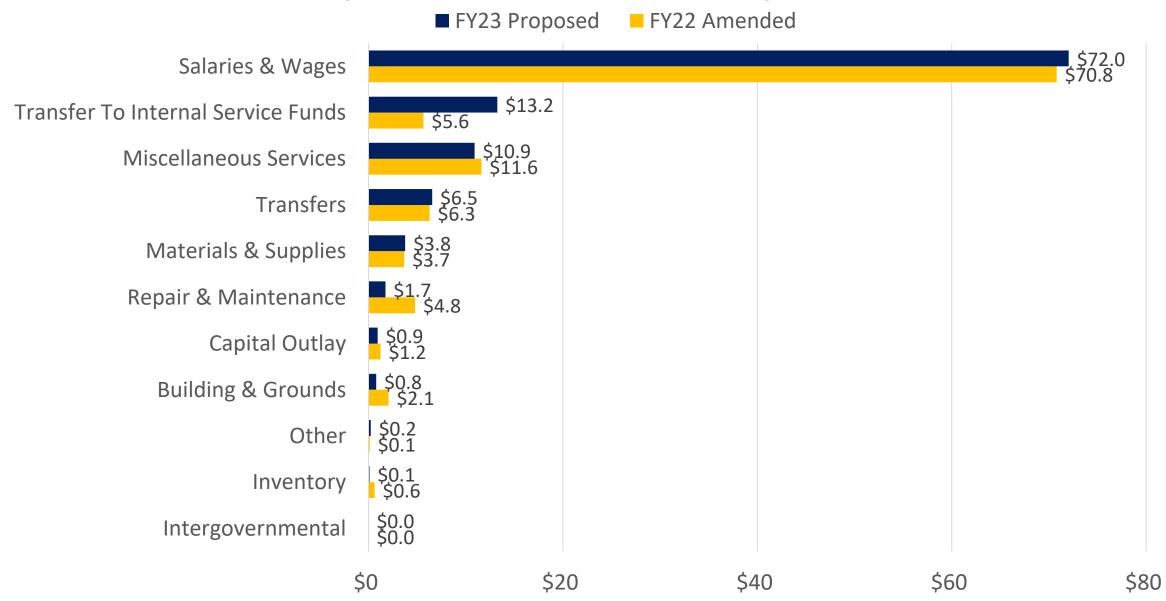
# Changes to Transfers Out of the General Fund

Expense Category	FY22 Expense Amended	FY23 Proposed Expense Budget
Public Safety	\$59.7M	\$65.1M
Public Works	\$14.7M	<b>≯</b> \$15.5M
General Government	\$14.2M	\$9.3M
Parks & Recreation	\$7.4M	\$8.3M
Community Services	\$4.6M	\$5.5M
Transfer Out	\$6.2M	\$6.5M
Total	\$106.9M	\$110.3M

#### Better Transfer Accounting

Correctly Attributes
 General Fund transfer to
 Streets and
 Infrastructure Fund as
 Public Works.

#### FY23 Proposed Budget Expenditures by Category



# General Fund Summary

	FY	2021 Actual	FY 2022 Amended	FY 2023 Proposed
Beginning Fund Balance	\$	29,076,297	\$ 32,524,401	\$ 30,541,045
Revenue		94,083,921	105,001,128	109,490,548
Expenditure		90,570,329	106,984,484	110,255,548
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Amount Over/(Under) 90 Day Target	\$	10,191,991	\$ 4,161,309	\$ 2,589,745
Days of Reserves	131		104	99

- ✓ Exceeds Policy Minimum

  Projected ending balance of 99 days

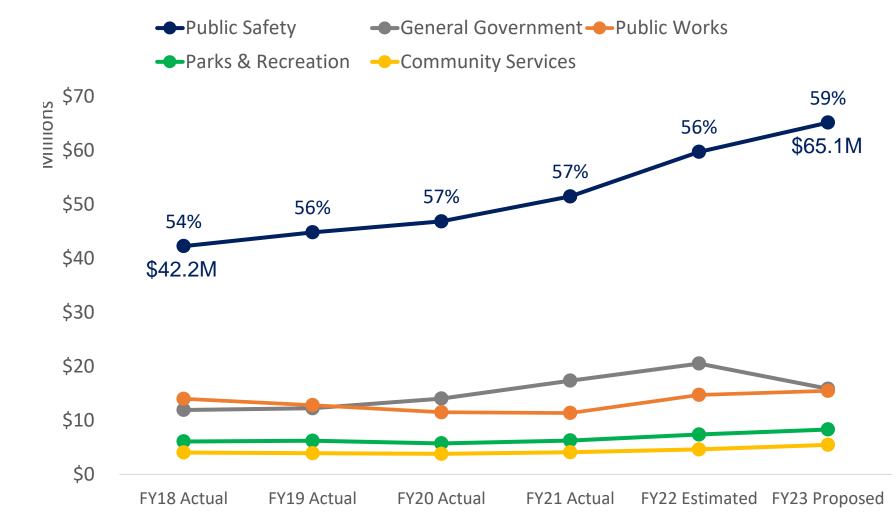
  exceeds minimum of 90 days by 9 days
- ✓ Maintains Core Services

- Excellent Aa2 Moody's and AA Fitch Credit Rating
  - ✓ Moody's; confirmed stable
  - ✓ Reaffirmed July 2022
- ✓ Structurally *Balanced*

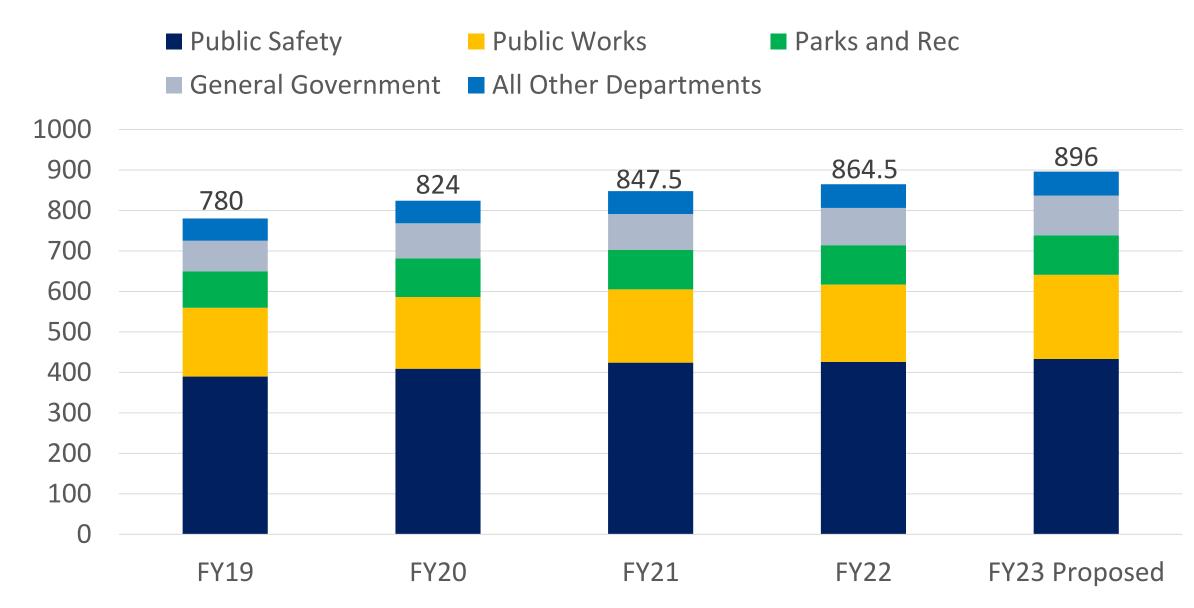


# Long Term Trends





#### Citywide Staffing Trends - FTEs per 1,000 Residents



# General Fund Council Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus



### Tax-Backed Debt Fund

#### Debt Service Fund

- This Fund is where the City budgets the revenue and expenditures for all tax-backed debt.
- Expenditures in this fund pay for Non-Enterprise System (Water/Sewer)
   Debt and MUD Rebates.
- The tax rate has two components
   O&M and Debt Service
  - This is where the revenue generated from the debt service property tax rate goes.
- Tax-backed debt is paid for by property taxes.
- The primary driver of tax-backed debt payments are CIP projects.

#### **Debt Service Rate**

FY23 Proposed Debt Service Rate: 0.343765

- Estimated levy of \$44.2M
- \$0 committed from fund balance
  - New State worksheet formula removes that need/possibility

FY22 Adopted Debt Service Rate: 0.392000

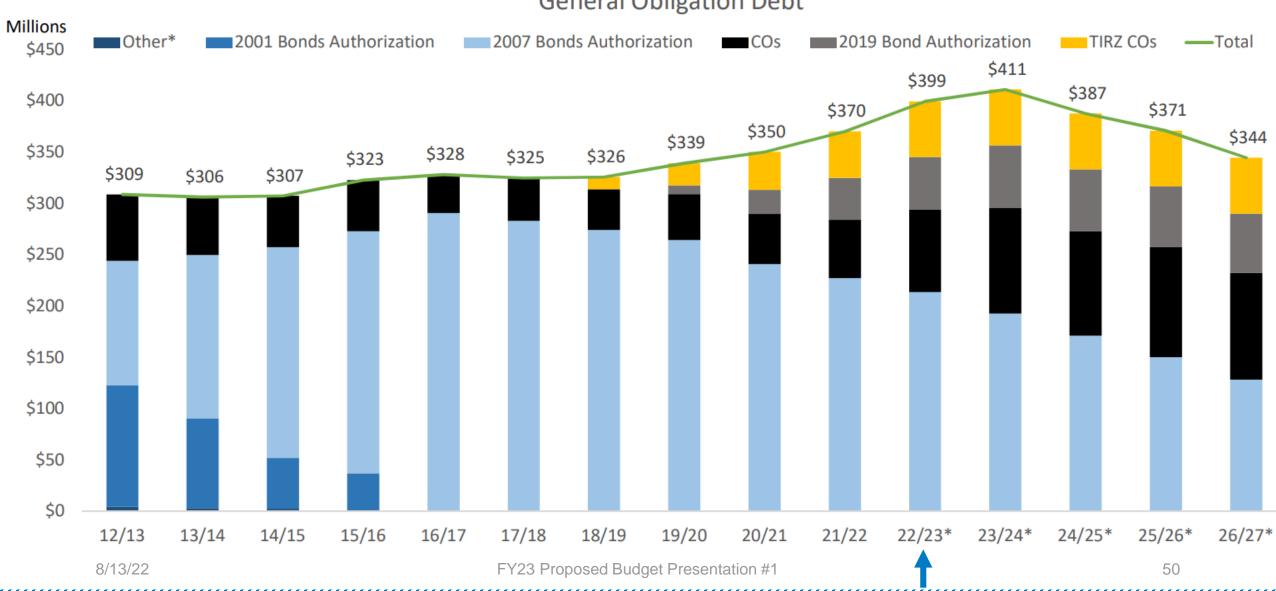
- Estimated Levy of \$38.2M
- \$5.4M committed from fund balance



Debt Service Fund Summary		FY 2021 ACTUAL	(	FY 2022 ORIGINAL BUDGET		FY 2022 YEAR END AMENDED	ı	FY 2023 PROPOSED BUDGET
REVENUES								
Property Taxes	\$	38,374,500	\$	39,350,712	\$	38,476,392	\$	44,775,343
Miscellaneous	Ψ	763,893	Ψ	747,205	Ψ	750,449	Ψ	702,979
Transfers		2,530,075		3,074,369		3,074,369		3,302,442
Bond Proceeds (Refunding)		32,622,641		0,000		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		<b>0,000</b> ,000
TOTAL REVENUES		74,291,110		43,172,286		42,301,210		48,780,764
EXPENDITURES								
MUD Rebates		7,116,217		7,591,760		7,289,085		7,763,930
Bond Payment	_	67,450,250		36,834,004		36,834,004		38,863,045
TOTAL EXPENDITURES		74,566,467		44,425,764		44,123,089		46,626,975
REV OVER/(UNDER) EXP		(275,357)		(1,253,478)		(1,821,879)		2,153,789
BEGINNING FUND BALANCE		6,162,589		6,200,953		5,887,231		4,065,352
ENDING FUND BALANCE	\$	5,887,231	\$	4,947,475	\$	4,065,352	\$	6,219,140
Reserve 10%	\$	7,456,647	\$	4,442,576	\$	4,412,309	\$	4,662,698
Over Policy	\$	(1,569,416)	\$	504,899	\$	(346,957)	\$	1,556,443
Funds Committed *	\$	8,395,925		5,444,092				
8/13/22	-	3 Proposed Budge	et Pi	, ,				

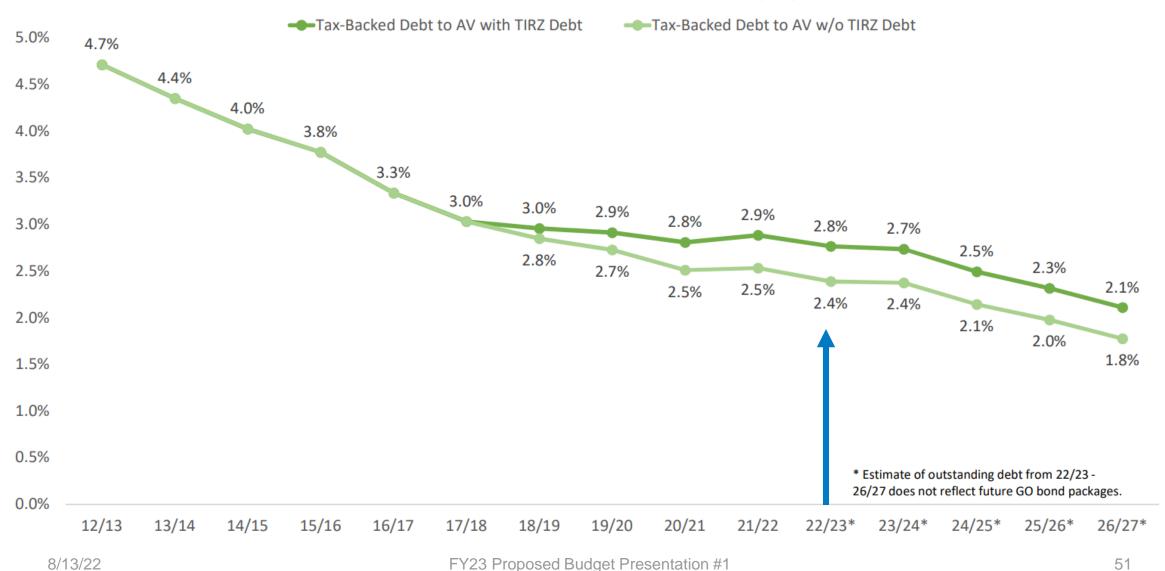
## Total Tax-Backed Debt Over Time

#### **General Obligation Debt**



#### Total Tax-Backed Debt Over Time

Tax-Backed Debt to Assessed Value (AV)



# Debt Fund Council Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus.



### Internal Service Funds

# Internal Service Funds - Purpose

#### Purpose

- Ensure operating costs as well as long term liabilities (replacement costs) are accounted for internal services especially our Fleet, IT, and Facilities.
- Provides source of funds for required and planned replacement of assets.
- Helps account for the true cost of owning, operating, and replacing assets.
- Creates clarity on the true cost of delivering a program by allocating costs to specific. departments and divisions where possible.
- Predictability Eliminate year to year swings in needs from the GF.
- Decouples replacement needs from what may/may not be available any given year in the General Fund.

# Internal Service Funds – Past Success and Next

#### Successes

- Motor Pool implemented in 2019.
- From 0% of vehicles covered by lease fees in 2019 to ~37% at the end of FY23.

#### New this year

- IT Fund
- Facilities Fund

# Risk Management Fund

	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET
REVENUES				
Transfers	\$ 1,664,003	\$ 1,828,191	\$ 1,828,191	\$ 1,804,000
Workers' Compensation	472,472	490,000	474,000	474,000
Insurance Reimbursements	338,222	175,000	600,000	350,000
Interest	145	3,500	580	725
Intergovernmental	-	-	-	
TOTAL REVENUES	2,474,842	2,496,691	2,902,771	2,628,725
EXPENSES				
Salaries & Benefits	59,585	61,302	46,185	67,814
Materials & Supplies	40	600	600	800
Repair & Maintenance	22	100	100	100
Insurance Premiums	1,507,797	1,766,899	1,796,333	2,199,771
Claims	174,968	433,750	308,136	400,000
Miscellaneous Services	170,828	216,150	226,367	271,833
Other	-	-	-	100,000
Capital Outlay	-	-	-	35,802
Transfer Out	110	-	-	909
TOTAL EXPENDITURES	1,913,349	2,478,801	2,377,721	3,077,029
REV OVER/(UNDER) EXP	561,493	17,890	525,050	(448,304)
BEGINNING NET ASSETS	380,804	381,728	924,052	1,449,102
ENDING NET ASSETS	\$ 924,052	\$ 399,618	\$ 1,449,102	\$ 1,000,798

- Real Personal Property building value for FY23 is \$349M
- Premiums total \$2,199,771
- The fund is projected to end FY23 at \$1,007,798 – above the fund's minimum reserve target of \$1M.

Budget Book Location: Book 1 Internal Service Fund Tab – Page 2

# Medical Self Insurance Fund

	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET	
REVENUES Interest Income Contributions - Employee Contributions - City Retiree And Cobra Contributions Miscellaneous TOTAL REVENUES	\$ 1,103 1,478,981 7,334,777 65,370 401,769 <b>9,282,000</b>	\$ 1,105 1,542,236 7,766,287 30,000 436,004 <b>9,775,633</b>	\$ 1,059 1,540,192 7,551,564 57,640 510,114 <b>9,660,569</b>	\$ 1,082 1,607,343 8,154,739 58,887 562,848 <b>10,384,899</b>	<ul> <li>Medical Self-Insurance claims total \$8.6M and administration fees total \$1.7M.</li> </ul>
EXPENSES Administrative Fees Claims Miscellaneous TOTAL EXPENDITURES	1,306,370 8,007,351 73,943 <b>9,387,664</b>	1,395,051 8,324,519 56,063 <b>9,775,633</b>	1,409,582 8,261,395 56,063 <b>9,727,040</b>	1,652,661 8,674,962 57,276 <b>10,384,899</b>	<ul> <li>Ending balance exceeds the target fund balance of 25% of revenues by 4%.</li> </ul>
REV OVER/(UNDER) EXP	(105,665)		(66,471)		
BEGINNING NET ASSETS	3,136,567	3,470,494	3,030,902	2,964,431	
ENDING NET ASSETS	\$ 3,030,902	\$ 3,470,494	\$ 2,964,431	\$ 2,964,431	Budget Book Location: Book
NET ASSETS AS % OF EXPENSES (Target ≥ 25%)	32%	36%	30%	29%	1 Internal Service Fund Tab  – Page 3

#### Motor Pool Fund

	FY 202 ACTUA		FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 ROPOSED BUDGET
REVENUES					
Investment Earnings	\$	392 \$	500	\$ 10,000	\$ 30,000
TIRZ Reimbursement and Sale Of Property	2,025,	596	6,850,000	6,899,902	50,000
Transfer In	5,134,0	026	5,952,469	7,403,469	9,189,221
TOTAL REVENUES	7,160,0	014	12,802,969	14,313,371	9,269,221
EXPENDITURES					
Salaries & Wages	652,	508	662,065	616,256	663,986
Materials & Supplies	24,2	276	12,950	13,981	19,670
Buildings & Grounds	25,0	643	4,000	1,000	
Repair & Maintenance	983,	355	1,104,000	1,130,971	1,353,770
Miscellaneous Services	21,0	004	36,489	76,453	71,300
Capital Outlay	3,373,	259	2,732,220	7,326,033	4,856,191
Transfer Out	249,0	025	10,354	10,354	167,024
TOTAL EXPENDITURES	5,329,	069	4,562,078	9,175,048	7,131,941
REV OVER/(UNDER) EXP	1,830,9	946	8,240,891	5,138,323	2,137,280
NET POSITION	5,511,0	650	5,388,913	9,795,217	14,933,540
TOTAL NET POSITION	\$ 9,795,	217 \$	13,629,804	\$ 14,933,540	\$ 17,070,820

- The purpose of the Motor Pool fund is to provide for the maintenance and replacement of the city's vehicles and rolling stock with an approximated value of \$33.8M.
- The City is taking a phased approach to fully funding the Motor Pool Fund, starting with vehicle maintenance and annual replacements in FY19. Lease fees for any vehicle replaced in FY23 begin in FY24.
- If the proposed budget is approved the City will end FY23 with ~37% of vehicles covered by Lease Fees.

Budget Book Location: Book 1 Internal Service Fund Tab – Page 4

### General Fund

#### FY23 Vehicle Replacements-\$980,000

Department/Division	Unit Number	Туре	Replacement Cost- Vehicle Plus Equipment
Police-Patrol	U163	2013 Chevrolet Tahoe	\$70,000
Police-Patrol	U169	2014 Chevrolet Tahoe	\$70,000
Police-Patrol	U160	2013 Chevrolet Tahoe	\$70,000
Fire-Marshal	P266	2008 Ford Ranger 1/4	\$50,000
Police-Patrol	U171	2014 Chevrolet Tahoe	\$70,000
Police-Patrol	U170	2014 Chevrolet Tahoe	\$70,000
Police-Patrol	U185	2014 Chevrolet Tahoe	\$70,000
EPW-Engineering	P321	2011 Ford F150 1/2	\$40,000
Police-Patrol	U187	2015 Chevrolet Tahoe	\$70,000
Parks-Parks	P312	2011 Ford F250 3/4	\$50,000

# General Fund Replacement Vehicles

#### Continued

<b>Department/Division</b>	Unit Number	Туре	Replacement Cost
Police-SRO	U177	2014 Chevrolet Tahoe	\$50,000
Police-Patrol	U190	2015 Chevrolet Tahoe	\$70,000
EPW-Facilities	P354	2014 Ford F150 1/2	\$40,000
Parks-Parks	P296	2008 Ford F250 3/4	\$50,000
Fire-Code Enforcement	P280	2008 Ford Ranger 1/4	\$50,000
Fire-Marshal	P337	2013 Ford F150 1/2	\$50,000
EPW-Streets & Drainage	P286	2008 Ford F150 1/2	\$40,000

# Enterprise Fund Replacement Vehicles

#### FY23 Vehicle Replacements-\$245,000

Department/Division	Unit Number	Туре	Replacement Cost
EPW-Distribution & Collections	TL154	2011 Ford F450 1.5	\$90,000
EPW-Meter Services	P330	2012 Ford F150 1/2	\$60,000
EPW-Right of Way/Grounds Maintenance	P317	2011 Ford F150 1/2	\$40,000
EPW-Water Production	P357	2014 Ford F150 1/2	\$40,000
EPW-Distribution & Collections	R134	Utility Trailer	\$15,000

#### New in FY23 – IT Fund

	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET
REVENUES				
Transfer In				8,488,643
TOTAL REVENUES				8,488,643
EXPENDITURES				
Salaries & Wages				2,262,615
Materials & Supplies				87,905
Repair & Maintenance				4,490,775
Miscellaneous Services				444,419
Inventory				607,000
Transfer Out				195,282
TOTAL EXPENDITURES				8,087,996
REV OVER/(UNDER) EXP				400,647
NET POSITION				
TOTAL NET POSITION		\$ -	\$ -	\$ 400,647

- The purpose of the IT fund is to provide for the maintenance and replacement of the city's current and future technology needs.
- 21 Full Time Employees (FTEs) are budgeted in this fund.
- It is modeled after the successfully implemented Motor Pool Fund.
- Cost are allocated to departments based on actual use. Eg; Parks specific software is now "charged" to the Parks Department Budget instead of the "IT Budget".
- The IT Fund is a substantial improvement in transparency and helps Council and the Public see the full cost of programs.

Budget Book Location: Book 1 Internal Service Fund Tab – Page 8

#### New in FY23 – Facilities Fund

	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET
REVENUES				
Transfer In				3,305,095
TOTAL REVENUES				3,305,095
EXPENDITURES				
Salaries & Wages				766,664
Materials & Supplies				43,981
Buildings & Grounds				1,242,752
Repair & Maintenance				117,270
Miscellaneous Services				789,518
Transfer Out				84,940
TOTAL EXPENDITURES				3,045,125
REV OVER/(UNDER) EXP				259,970
NET POSITION				
TOTAL NET POSITION		\$ -	\$ -	\$ 259,970

- The purpose of the Facilities Fund is to provide for building-related repair and maintenance, equipment maintenance capital replacement or asset recapitalization, and janitorial services.
- It is modeled after the successfully implemented Motor Pool Fund.
- Goal is to be funded on a building/department cost basis. However, that will be a multi-year data creation process. For FY23 it is simply paid for by one transfer from the General Fund and one transfer from the Enterprise Fund.
- The Facilities Fund is a major improvement in transparency and helps Council and the Public see the full cost of programs.

Budget Book Location: Book 1 Internal Service Fund Tab – Page 7

# Internal Service Fund Council Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus.



# Special Revenue Funds



Special Reve	nue	Funds Summary	FY2023 PROPOSED BEG BALANCE	FY2023 PROPOSED REVENUES	FY2023 PROPOSED EXPENDITURES	FY2023 PROPOSED END BALANCE
	305	Hotel/Motel Occupancy Tax	\$ 5,999,540	\$ 967,900	\$ 1,092,342	\$ 5,875,098
	310	Court Building Security	48,653	48,004	34,625	62,032
	315	Citywide Donation		65,900	177,680	50,769
	320	Court Technology	(11,207)	45,100	32,943	950
	325	Street Assessment*				
	330	Park Donations	16,812	105,200	105,550	16,462
	331	Tree Trust		2,100	457,500	700,965
	332	Parks Financial Assistance Donations		5,050	5,000	50
	335	Police State Seizure	109,443	108	52,200	57,351
	336	Federal Police	69,725	100	15,000	54,825
Budget Book	340	Park Development	415,390	98,000	84,721	428,669
•	345	Sidewalk	64,072	5,100		69,172
Location: Book	346	Drainage Maintenance Fund		1,972,958	1,827,449	145,509
1 – Financial	350	Grant Fund	(58,500)	478,077	419,577	
	351	Community Development Block Grant	21,161	478,854	478,854	21,161
Summaries Tah	352	CDBG Disaster Recovery	(197.280)	5.308.153	5.110.873	

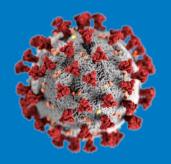
Summaries lab - Page 1

305	Hotel/Motel Occupancy Tax	\$	5,999,540	\$ 967,900	\$ 1,092,342	\$ 5,875,098
310	Court Building Security		48,653	48,004	34,625	62,032
315	Citywide Donation			65,900	177,680	50,769
320	Court Technology		(11,207)	45,100	32,943	950
325	Street Assessment*					
330	Park Donations		16,812	105,200	105,550	16,462
331	Tree Trust			2,100	457,500	700,965
332	Parks Financial Assistance Donations			5,050	5,000	50
335	Police State Seizure		109,443	108	52,200	57,351
336	Federal Police		69,725	100	15,000	54,825
340	Park Development		415,390	98,000	84,721	428,669
345	Sidewalk		64,072	5,100		69,172
346	Drainage Maintenance Fund			1,972,958	1,827,449	145,509
350	Grant Fund		(58,500)	478,077	419,577	
351	Community Development Block Grant		21,161	478,854	478,854	21,161
352	CDBG Disaster Recovery		(197,280)	5,308,153	5,110,873	
353	Disaster Recovery Fund*		(456,452)			(456,452)
354	Hazard Mitigation		(4,000)	503,760	499,760	
355	Coronavrius Relief Fund			1,827,767		(1,431,340)
356	American Rescue Plan Act (ARPA)			5,944,486	4,694,098	250,388
360	Traffic Improvement			100	214,920	115,208
365	Truancy Prevention & Diversion		(3,343)	52,600	45,583	3,674
366	Municipal Jury		1,552	1,025	1,000	1,577
370	Municipal Channel		257,862	236,500	101,500	392,862
380	Regional Detention*		194,764			194,764
510	Lower Kirby*					
514	Infrastructure Reinvestment		476	1,768,800	1,768,800	 476
	TOTAL	\$	3,858,503	\$ 19,915,642	\$ 17,219,975	\$ 6,554,170
* Thes	e Funds have no budgeted activity for FY 2	023				

These Funds have no budgeted activity for FY 2023

#### ARPA Fund

(American Rescue Plan Act)



State & Local Fiscal Recovery Fund

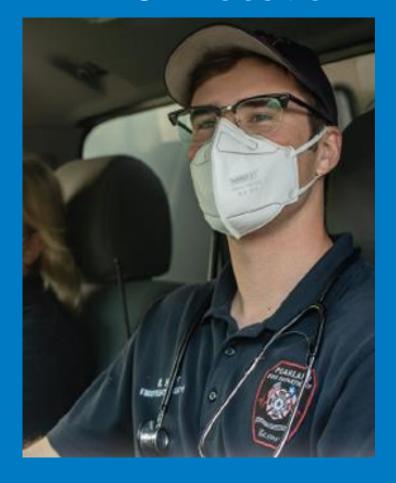
Authorized by the U.S.
Treasury for Coronavirus
Pandemic Economic Recovery

Eligible Costs from March 3, 2021 – December 24, 2024

- The COVID-19 pandemic and its impact on the economy have resulted in several stimulus packages. ARPA was the last major package of direct assistance approved by Congress in 2021.
- Pearland's ARPA allocation totals \$11,888,971, received in two equal tranches of \$5.9M in FY21 and FY 22.
- Funds can be used for municipal economic recovery in the form of revenue loss recovery, public safety and public health emergency response, for local water/sewer improvements, and expansion of local broadband infrastructure.
- The first tranche of ARPA funds has been spent in FY 2022 and the second and final tranche of ARPA funds is being allocated in the FY23 Proposed Budget.

#### **ARPA Fund**

#### FY23 Allocation



- \$2,455,659 for the replacement of Fire Engine #22 and Ladder Truck #1.
  - Eligible per 31 CFR 35.6(b)(1)(i)
- \$425,000 for new permitting software in Community Development.
  - Eligible per 31 CFR 35.6(b)(3)(ii)(E)(3)
- \$1,687,319 for public safety force account labor expenses (Transfer to General Fund).
  - Eligible per 31 CFR 35.6(b)(3)(ii)(E)(1)
- \$250,388 fund balance available for future ARPA-eligible activities.

# Drainage Maintenance Fund

Budget Book Location: Book 1 - Special Revenue Funds Tab - Page 16

The development of the Drainage Utility Fund was a result of the process the City went through to evaluate a drainage utility fee to fill the gap in service.

The drainage utility fee revenue in the proforma throughout discussions was proposed to be spent on three categories:

- 1) Maintenance (Staff and Equipment),
- 2) Small Capital Projects (under \$500k)
- 3) Large Capital Projects

The vast majority of funds in the pro forma was for capital projects

# Maintenance (Staff and Equipment)

- The creation of a Drainage Utility Fund will now begin the process of addressing the first two drainage categories (Maintenance and Small Capital Projects)
- The Drainage Maintenance Fund begins a new maintenance phase by dedicating staff, equipment and funding to begin conducting maintenance activities in a program driven approach and in a pro-active versus reactive manner.
- Council supported the drainage maintenance budget through the approval of Resolution R2022-39. This resolution dedicated to drainage maintenance in the FY23 budget.

- Created the "Drainage
   Maintenance Fund" for clear and
   distinct reporting on this major
   priority.
- Split from Streets and Drainage Division in Engineering and Public Works.
  - Streets remained in General Fund.
  - Drainage staff and program costs went to Drainage Fund.
- Includes appropriation of \$662K as outlined in R2022-39.
  - Funded new
     Drainage Maintenance and
     Operations Crew.

# Drainage Maintenance Fund Revenue

Revenue Category	Note	FY23 Proposed Revenue Budget
Transfer-In	Previous Existing Drainage Funding	\$1,310,958
Transfer-In	Drainage Resolution	\$662,000
PEDC	Transfer from PEDC for Drainage*	\$23,000
Total		\$1,995,958

\*PEDC identified contribution for on-going maintenance from previous PEDC capital projects.

\*\*Master Drainage Plan Update - PEDC and City EPW staff are proposing a possible partnership between PEDC, the City and Brazoria County Drainage District #4, to each contribute a one-third share of an estimated \$1.3M MDP update to identify subregional and local projects.



- Created the "Drainage
   Maintenance Fund" for clear and
   distinct reporting on this major
   priority.
- Split from Streets and Drainage Division in Engineering and Public Works.
  - Streets remained in General Fund.
  - Drainage staff and program costs went to Drainage Fund.
- Includes appropriation of \$662K as outlined in R2022-39.
  - Funded new
     Drainage Maintenance and
     Operations Crew.

# Drainage Maintenance Fund Expenses

Expense Category	Note	FY23 Proposed Revenue Budget
Salaries & Wages		\$750,309
Materials & Supplies		\$31,151
Repair & Maintenance		\$23,182
Miscellaneous Services		\$469,292
Inventory		\$1,369
Transfer Out Repair & Maintenance		\$57,660
Transfer Out Lease Payments		\$494,459
Total		\$1,827,449



- Created the "Drainage
   Maintenance Fund" for clear and
   distinct reporting on this major
   priority.
- Split from Streets and Drainage Division in Engineering and Public Works.
  - Streets remained in General Fund.
  - Drainage staff and program costs went to Drainage Fund.
- Includes appropriation of \$662K as outlined in R2022-39.
  - Funded new
     Drainage Maintenance and
     Operations Crew.

### Drainage Maintenance Fund Staffing in FY 23



- 6 Existing Staff Positions put into "home base" of new drainage fund,
- 7 New Staff Budgeted in FY23

- Created the "Drainage
   Maintenance Fund" for clear and
   distinct reporting on this major priority.
- Split from Streets and Drainage Division in Engineering and Public Works.
  - Streets remained in General Fund.
  - Drainage staff and program costs went to Drainage Fund.
- Includes appropriation of \$662K as outlined in R2022-39.
  - Funded new
     Drainage Maintenance and
     Operations Crew.

#### Outcomes of Increased Staffing

Both the enclosed pipe and open ditch drainage systems will be inspected, cleaned, and restored to original capacity on a 10-year cycle

- 3X increase in ditch cleaning Previously a 30-year cycle
- Prior to FY 23, enclosed pipes have never been proactively inspected and cleaned – Only reacted to when there is an active drainage issue.



#### Master Drainage Plan

• Staff recommend that PEDC, BDD4, and the City partner together to fund the update (1/3<sup>rd</sup> each)

- In 2019 the City and BDD4 completed a partnership to develop a shared agency Master Drainage Plan (MDP) that would be utilized to guide future drainage infrastructure needs
- The current plan is a static model and is developed around the needs for regional infrastructure and under past rainfall criteria and has limitations
- It's time to update the Master Drainage Plan with new data from HCFCD,(Clear Creek Model), FIRM maps, and Atlas 14 (rainfall data).
- The MDP update will focus on producing a dynamic model that will be able to model various rainfall over time and identify areas of concern
- The MDP will assist in identifying projects from a regional, sub-regional and local level. These projects can them be prioritized for funding opportunities through the CIP.
- Identified projects that can benefit City business and commercial areas could be funded through PEDC



## Small Capital Projects

- The vision is that the Drainage Operations Fund will cash-fund small capital projects as needed.
- Previously an unmet need Funding for these sorts of projects was not typically available in previous years.
- Over multiple fiscal years, the goal is to budget an annual amount for small capital projects per a new Drainage Plan.
- The fund has a small reserve (\$145K) in FY23 that could be used for small capital projects which would not have previously been done.

With increased maintenance activities proposed by staff being dedicated to the investigation, cleaning and evaluating the drainage system, the development of Small Capital Projects will occur.

Projects that are a result of the cleaning/investigation and would be requested to be funded similar to the Infrastructure Investment Fund for Street Maintenance.

#### Projects could include:

- Replacement of smaller lengths of broken pipe (40'-200')
- Manhole and inlet restoration
- On-call repair services
- Funding of the Master Drainage Plan update (proposed shared cost with PEDC, BDD4)
- Property Buy-outs for areas of detention



## Large Capital Projects

Council created a committee to evaluate a future 2023 Voter Bond Referendum of drainage projects identified by staff and utilizing various reports:

- Master Drainage Plan
- Hurricane Harvey After-Action Drainage Report
- City Staff known historical areas



## Citizens Drainage Bond Advisory Committee

- Appointed by the City Council: 19 members
- Evaluate the City's drainage system and drainage improvement projects
- Prioritize potential future projects
- Identify partnership opportunities
- Evaluate the upcoming May 2023 referendum size and duration
- Evaluate property tax impact related to referendum size
- Provide formal recommendation to the City Council
- Sunset: December 1, 2022



## Projects Being Evaluated by Bond Committee

#### **Project Name**

1	Wagon Trail Road (south of Fite to Mary's Creek) (roadside ditch and culverts)	10	E. Plumb (Old Alvin to Barry Rose Road)
2	Pine Hollow Drainage Improvements	11	Fite Road (Harkey to McLean)
3	Veterans Drainage Improvements (Walnut to Mary's Creek)	12	Southwest Quadrant of Old Town (Mclean to SH35 south of Broadway)
4	Isla, N. Galveston, Cheryl Drive	13	East & West Circle/Shady Crest
5	Tranquility Lakes Detention Pump Station Rehabilitation and Generator	14	SCR - Ocean Point Ct 100 yr overflow at cul-de-sac
6	Hickory Slough Pump Station Generator	15	Hickory Creek Place - Subdivision
7	Hatfield Road (FM518 to Hickory Slough)	16	Garden Acres - Subdivision
8	Harkey Road Drainage (Josephine to Mary's Creek)	17	Herridge Miller Subdivision - roadside and detention Brookland Acres detention
9	Longwood Estates (roadside ditch and culverts)	18	Fite Road (Harkey to Cullen)

8/13/22

# Special Revenue Fund Council Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus.



#### Component Units

Budget Book Location: Book 1 – PEDC Tab

#### PEDC Fund

#### Income Statement

- Misc. Revenue in FY 21 and 22 include \$9.5M for sale of property in Lower Kirby
- Transfers out to the City include \$13.3M for SH288 Corridor master improvements, \$275,000 for Rice Drier Redevelopment and \$1.6M for Lower Kirby drainage and utilities infrastructure for business areas
- Direct Business Incentives of \$1.2M
- Capital Outlay includes \$4.8M for Old Town SE Quadrant Infrastructure Improvements and \$475,000 for Smith Ranch Road reconstruction project for additional business area road and drainage infrastructure

Budget Book Location: Book 1 – PEDC Tab – Page 3

	FY 2021 Actual	FY 2022 Original Budget	FY 2022 Year End Amended	FY 2023 Proposed Budget
OPERATING REVENUES				
Sales Tax	\$ 12,877,864	\$ 11,799,344	\$ 13,451,252	\$ 13,989,302
Interest Income	35,326	100,000	100,000	18,554
Intergovernmental	12,000	12,000	1,912,000	1,312,000
Miscellaneous	7,609,327	6,000	2,228,509	6,000
TOTAL	20,534,518	11,917,344	17,691,761	15,325,856
OPERATING EXPENDITURES				
Operating	2,317,826	3,390,972	3,337,825	3,742,987
Bond Payments	285,400	279,500	279,500	273,600
Inventory		5,000	5,000	5,000
Capital Outlay	460,999	3,471,000	871,000	6,261,000
TOTAL	3,064,224	7,146,472	4,493,325	10,282,587
REVENUES OVER/(UNDER) EXPENDITURES	17,470,293	4,770,872	13,198,436	5,043,269
OTHER FINANCING SOURCES (USES):				
Transfers Out	(1,105,080)	(17,670,209)	(11,317,209)	(15,345,353)
Incentives	(1,562,825)	(1,529,890)	(979,361)	(1,256,379)
Bond Proceeds				
TOTAL	(2,667,905)	(19,200,099)	(12,296,570)	(16,601,732)
NET CHANGE IN FUND BALANCE	14,802,389	(14,429,227)	901,866	(11,558,463)
BEGINNING FUND BALANCE	22,474,393	34,805,573	37,276,781	38,178,646
ENDING FUND BALANCE	\$ 37,276,781	\$ 20,376,346	\$ 38,178,646	\$ 26,620,183



# Component Unit Funds Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus.



#### Enterprise Funds

Water and Sewer Operations



#### Two Main Funds: Operating and Debt

The Enterprise Operating Fund pays for the operation of: The Enterprise Debt Fund pays for:

- Water/Sewer Grounds
- Lift Stations
- Clean water treatment and distribution
- Purchase of bulk water
- Wastewater collection and treatment
- Pretreatment Fats, Oils, Greases (FOG)
- Water wells and Water towers
- Water Meter Services
- Utility Billing & Customer Services
- All Water/Sewer maintenance activities.
- Electricity and other treatment costs
- All utility personnel
- Overhead (IT, Admin, Finance, Legal, etc.)

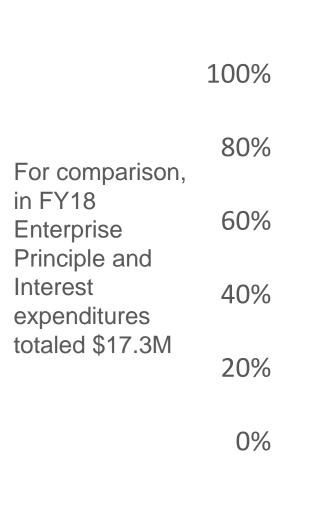
Operations are required to meet regulatory requirements for safety and health.

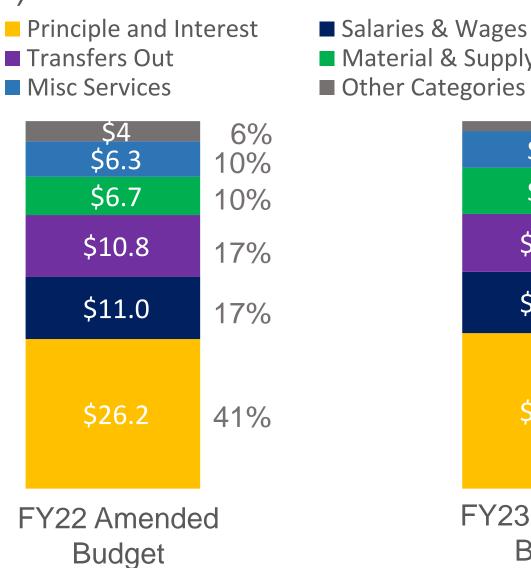
Interest and principal per approved schedule related to the construction of necessary capital improvement projects.

Debt payments are not flexible nor optional

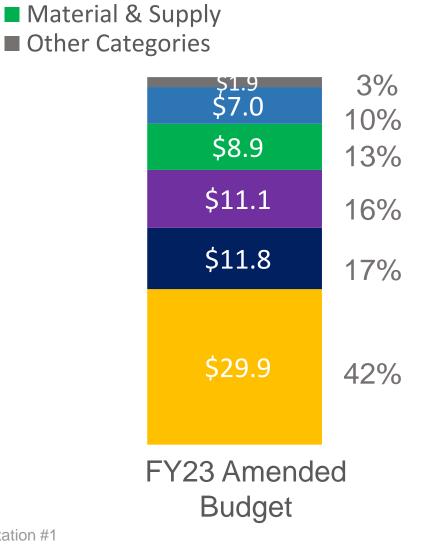
#### Water and Sewer System Expenditures

(Both Funds Combined)





FY23 Proposed Budget Presentation #1



## What is driving Enterprise Debt Fund Expenditures growth in the system?













#### Critical CIP projects Being Built

These project costs are all:

- Not a surprise they have been in the CIP for years
- Approved by Council All projects are approved multiple times (CIP adoption, Intent to Reimburse authorization, and Debt Issuance)
- Built into the rate model The rate increases are not reactionary and were always going to be needed to pay for these projects
- As shown in the CIP and Multi-Year Projections When projects are completed, they often have an Operations and Maintenance component, in the case of the Surface Water Treatment Plant this means hiring new staff to run the plant and purchasing startup equipment.

#### Surface Water Treatment Plant Milestones\* & Hiring\*\* Timeline

<b>Department-Division</b>	Position Title	Start Date				
Plant Milestone: FY23 October – Plant begins pretreatment & raw water intake to pumps						
EPW – Surface Water Plant	Plant Mechanic	10/1/2022				
EPW – Surface Water Plant	Plant Electrician	10/1/2022				
Plant Milestone: FY23 December – Plant complete	begins membrane testing of clean water. Proce	ess takes three months to				
EPW – Surface Water Plant	Plant Mechanic	1/1/2023				
EPW – Surface Water Plant	SWTP Operator II	1/1/2023				
EPW – Surface Water Plant	SWTP Operator I	1/1/2023				
EPW – Surface Water Plant	SWTP Operator I	1/1/2023				
EPW - Surface Water Plant	Laboratory Technician	1/1/2023				
Plant Milestone: FY23 – February – Plant begins using raw water to run membranes, disinfections systems, and high service pumps – which send water out of the plant.						
Plant Milestone: FY23 – April – Plant begins full systems testing with TCEQ. Process takes 3 months to complete						
EPW – Surface Water Plant	SWTP Operator I	4/1/2023				
EPW – Surface Water Plant	SWTP Operator II	4/1/2023				
Plant Milestone: FY23 – June – Plant begin	s sending water into system					

\*Subject to market and logistics delays

\*FY23 Staff Costs is \$396,658 + one time startup costs FY23 Proposed Budget Presentation #1

#### Water Quality Compliance Team

Team will be responsible for compliance sampling, monitoring of disinfection residuals, and flushing of the water distribution system.

- The City is required to collect water quality sampling (30 TAC Part 1 Subchapter D, 290.46).
  - The sampling will increase by 20% in FY23 from 100 samples per month to 120 samples per month due to population growth over 130,000 as tracked by TCEQ.
  - The water system contains over 1,000 flushing points per month and the number increases with new development.
- Crew will also assist in maintaining the current workload and is critical to providing the current service level
- Water quality compliance team will be responsible for these operations and are critical to responding to customer water quality service requests in a timely manner.
  - Current Responses Time Typically an hour.
    - Response to calls for water quality. Staff runs tests, flushes lines, works with resident, and closes out service request.
    - Response to low flow reports (currently 1 hour response time) staff run tests and work with residents to determine cause.
- Cost of this program is \$262,404 and contains 4 new FTEs

## FY2023 Revenue Changes

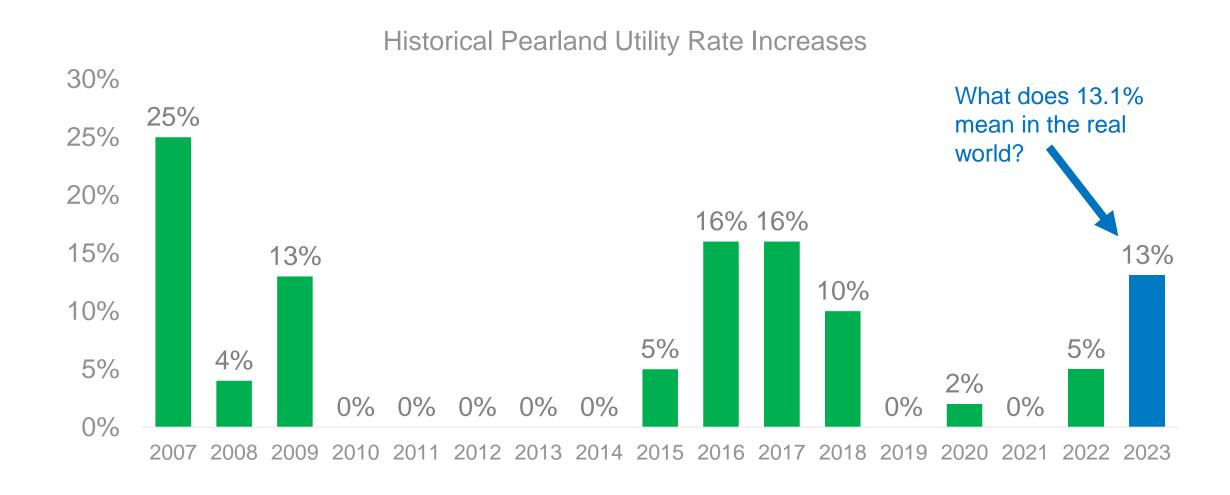
- The City must bring in enough money to pay for debt and operations.
- Increased consumption helps to some extent.
- Rate increases are the main way for cities to bring in the necessary Enterprise Fund revenue.
- When we sell debt we agree to have a Bond Coverage Ratio ≥1.15.
- Enterprise Operating Fund balance must remain above 15%.

An average household in Pearland uses approximately 6,000 gallons of water per month. They will pay ~\$7.50 more a month.

- A 13.1% rate increase is proposed for FY23
- At the same time, customers are moving from having 32 days on a bill to a bill of 30/31 days.
- Due to the tiers and days billed, most customers' bills will not increase by 13.1% if they use similar amounts of water next year as they do this year.



#### History of Rate Increases in Pearland



#### Sample Bills with 13.1% Proposed Revenue Increase for FY 23

The average resident will see a bill increase of ~\$7.53

Account	Lleage	Meter
Type	Usage	Size
Residential	2,000	5/8-inch
Residential	3,000	5/8-inch
Residential	6,000	5/8-inch
Residential	12,000	5/8-inch
Small Office	2,000	5/8-inch
Commercial	38,000	2-inch
Fast Food Restaurant	59,000	4-inch
Sit Down Restaurant	262,000	4-inch

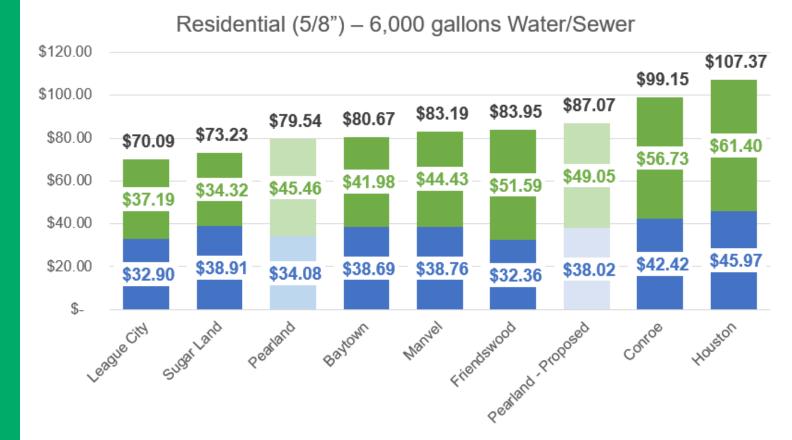
Water	Water	
Current	<b>Proposed</b>	Water
Rate	Rate	Increase
\$16.57	\$18.74	\$2.17
\$20.45	\$23.56	\$3.11
\$34.08	\$38.02	\$3.94
\$67.76	\$74.26	\$6.50
\$16.57	\$18.74	\$2.17
\$336.80	\$367.39	\$30.59
\$738.16	\$812.88	\$74.72
\$1,894.4	\$2,039.0	\$144.56
4	0	

Sewer	Sewer	
Current	Proposed	Sewer
Rate	Rate	Increase
\$23.88	\$27.01	\$3.13
\$28.66	\$31.23	\$2.57
\$45.46	\$49.05	\$3.59
\$79.06	\$84.69	\$5.63
\$23.88	\$27.01	\$3.13
\$391.80	\$429.88	\$38.08
\$915.01	\$1,013.37	\$98.36
\$2,051.8 1	\$2,219.19	\$167.38

Current	Proposed	INCREA	SE
TOTAL	TOTAL	TOTA	L
\$40.45	\$45.75	\$5.30	13.1%
\$49.10	\$54.79	\$5.68	11.6%
\$79.54	\$87.07	<b>\$7.53</b>	9.5%
\$146.82	\$158.95	\$12.13	8.3%
\$40.45	\$45.75	\$5.30	13.1%
\$728.60	\$797.27	\$68.67	9.4%
	\$1,826.25		
\$1,653.16	,	\$173.09	10.5%
	\$4,258.19		
\$3,946.25	-	\$311.94	7.9%

#### Comparison Bill

What does a typical residential Water & Sewer bill look like in nearby cities?

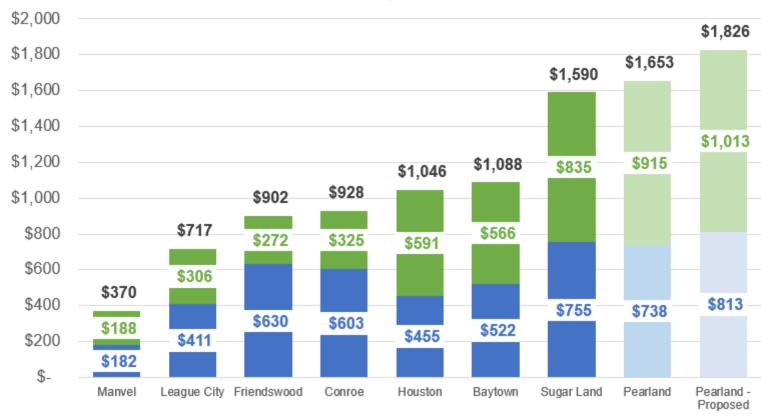




#### Comparison Bill

## What does a typical Fast Food Restaurant bill look like in nearby cities?

#### Fast Food Restaurant - 59,000 Gallons Water/Sewer





## What is driving rate increases?

#### **Enterprise Operating Fund**

- The FY23 proposed budget for the Enterprise Operating Fund is \$63.8M. FY23's Enterprise Operating Fund Budget is a \$170K decrease from the FY22 adopted budget of \$64.0M.
  - Primarily accomplished by reducing the transfer-out to the Enterprise Debt Fund. Switching to COs lowered reserve requirements, hence a smaller transfer.

#### Debt Fund

- Expenditures in this Fund are paid for via a transfer from the Enterprise Operating Fund (Transfer-In).
- FY23's Enterprise Fund Operations Budget is a \$3.7M increase from the FY22 adopted budget of \$26.3M.

#### Projects require debt to pay for construction. Pearland has issued the debt and now it's time to pay the mortgage.

- The capital projects being built are necessary and required to:
  - Expand the supply of water to meet current and future demands.
  - Expand and renew our wastewater treatment capacity to meet State capacity requirements for current and future flows.
  - Maintain the existing system to supply of water and treat wastewater for our Residents and Businesses.
  - Keep our water supply safe and high quality.
  - Ensure that State/Federal regulations are followed.
- These projects are some of the largest in City history
  - They set the City up for long-term success.
  - Decrease reliance on Houston for water by providing.
     Pearland control of its own water production.
  - Large investments are required to meet Council's strategic priority of sustainable, well-planned infrastructure that provides long-term community value in a growing City.

### Actions Taken to Reduce Pressure on Utility Rates

#### **Options Previously Enacted**

- Staggered hiring of FTEs in FY22
- Careful and continual oversight of FY22 Budget
- Switching from Water/Sewer Revenue Bonds to Certificates of Obligation (lowers bond coverage ratio requirement)
- Moved to structured debt
- Council approved right-sizing of reserve requirements in the Enterprise Operating Fund and Enterprise Debt Fund
- Clearer communication to Council regarding FY23 CIP and its impact on rates
- Reworked FY23 CIP to lower rate pressure in FY24-FY27
- Updated revenue and expenditure projections 1<sup>st</sup> week of August to capture recent drought-driven usage trends.
- Staggered hiring of FTEs in FY23

#### **Ongoing Actions**

- Continuing discussion on utility rates
- Council suggested staff work with an outside firm on 7/25/22 to validate the model. Staff are finalizing the contract this week.
- Build community trust through transparency

#### What does Pearland need to do to meet its Bond Coverage Ratio?

The city is required to maintain a bond coverage at or above 1.15. This is calculated with the following formula:

$$Bond\ Coverage\ Ratio = \frac{(Revenue\ - Operating\ Expenses)}{Current\ Debt\ Obligations}$$

FY23 Bond Coverage Ratio is set to be 1.15 – the minimum required.

$$1.15 = \frac{66,350,967 - 35,300,654}{27,071,642}$$



#### What does Pearland need to do to meet its Enterprise **Operating Fund** Reserve Requirement of 15%?

- The Enterprise Operating Fund must maintain a reserve of 15% of total expenses.
- Reserves are projected to decrease to 34% by the end of FY23. Any revenue increase lower than 13.1% will increase the amount of reserves used.
- In FY24 the ending fund balance is projected to be 16%.
- In FY25 reserves will decrease to the recommended fund balance of 15%.
- Once reserves hit 15% no additional withdrawals will be made and the Enterprise Fund revenue stream will need to be sufficient to pay for operations and debt service.



	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET
REVENUES				
SALE OF WATER	\$24,726,803	\$28,063,627	\$26,530,887	\$31,821,496
SEWER REVENUES	21,869,109	24,361,195	23,291,919	26,177,108
OTHER SERVICE CHARGES	1,361,062	1,515,000	1,090,000	1,078,700
INVESTMENT EARNINGS	10,572	25,000	4,000	12,000
OTHER MISCELLANEOUS INCOME	(60,867)	12,500	56,151	16,700
TRANSFERS IN	4,076,363	400,000	400,000	450,000
OTHER FINANCING SOURCES	1,006,508			
REVENUE	52,989,550	54,377,322	51,372,957	59,556,004
EXPENSES				
UTILITY CUSTOMER SERVICES	2,147,954	2,030,662	2,173,083	3,172,377
INFORMATION TECHNOLOGY 1	1,781,866	2,065,029	2,104,038	
OTHER REQUIREMENTS	37,407,452	35,226,353	29,723,130	30,141,580
PUBLIC WORKS ADMINISTRATION	1,053,577	1,222,393	1,383,699	3,911,505
WATER/SEWER GROUNDS LIFT STATIONS	695,394	746,591	760,605	798,130
	1,245,329	1,304,959	1,427,740	1,343,509
WASTEWATER	4,173,498	4,994,532	5,292,545	5,879,747
ENVIRONMENTAL SERVICES 2	349,157	376,669	345,342	734,903
WATER PRODUCTION	7,545,625	10,086,678	8,658,964	9,774,318
DISTRIBUTION & COLLECTION	3,022,379	4,142,947	4,094,253	4,334,636
CONSTRUCTION	1,371,096			
WATER METER SERVICES	637,811	807,396	764,133	993,851
PRETREATMENT FOG	243,720	259,358	263,507	
SURFACE WATER TREATMENT		791,963	686,893	2,800,039
EXPENSES	61,674,857	64,055,530	57,677,932	63,884,595
REVENUES OVER/(UNDER) EXPENSES	(8,685,307)	(9,678,208)	(6,304,975)	(4,328,591)
Beginning Cash Equivalents Add Unrestricted Fund Balance in EF Debt Fund	28,732,998	24,610,461	20,956,644	<b>14,651,669</b> 2,763,775
Ending Cash Equivalents	\$20,956,644	\$14,932,253	\$14,651,669	\$13,086,853
0/10/00				

### Enterprise Operating Fund Income Statement

Budget Book Location: Book 1 – Enterprise Fund Tab – Page 1

1.38

15,418,714

\$5,537,930

1.17

16,013,883

(\$1,081,630)

Bond Coverage - 1.15 minimum required <sup>3</sup>

Operating Reserve Over Policy

Water/Sewer Unreserved Working Capital - 25% 4

Water/Sewer Unreserved Working Capital - 15% 4

1.11

\$14,419,483

\$232,186

1.15

9,582,689

\$3,504,164

<sup>1)</sup> Information and technology becomes and Internal Service Fund Starting 2022, IT Expenses are transfer out from Individual Department / Division

<sup>2)</sup> Beginning FY23, Backflow Compliance and Pretreatment FOG is combined into Environmental Services Division

<sup>3)</sup> Calculation for Bond Coverage Requirement as shown in Enterprise Debt Fund.

<sup>4)</sup> Water/Sewer Unreserved Working Capital was reduced to 15% in Enterprise Operating Fund in FY22

#### Enterprise Debt Fund

#### **Income Statement**

	FY 2021 ACTUAL	FY 2022 ORIGINAL BUDGET	FY 2022 YEAR END AMENDED	FY 2023 PROPOSED BUDGET
REVENUES				
INVESTMENT EARNINGS	5,535	5,500	13,000	120,000
OTHER FINANCING SOURCES				
TRANSFERS IN	42,219,564	30,671,491	25,783,038	29,934,670
TOTAL	42,225,099	30,676,991	25,796,038	30,054,670
EXPENSES				
PRINCIPAL PAYMENT	16,305,000	18,365,000	18,365,000	20,030,000
INTEREST EXPENSE	7,366,607	7,871,290	7,871,290	9,904,671
BOND ISSUANCE COSTS		150,000	15,000	
OTHER DEBT SERVICE	23,150	30,000	30,000	30,000
TOTAL	23,694,757	26,416,290	26,281,290	29,964,671
REVENUES OVER/(UNDER) EXPENSES	18,530,342	4,260,701	(485,252)	89,999
Beginning Cash Equivalents	0	8,894,987	18,530,342	18,045,090
Ending Cash Equivalents	\$18,530,342	\$13,155,688	\$18,045,090	\$18,135,089
Reserve for Debt Service*	13,087,664	15,776,567	15,776,567	15,776,567
Balance Over the Reserve	5,442,678	(2,620,879)	2,268,523	2,358,522
Bond Coverage Requirement Calculation*				
Operating Revenue & Impact 1	52,757,883	60,742,890	57,676,525	66,350,967
Less Operating Expense <sup>1</sup>	25,549,939	30,699,859	29,027,508	35,300,654
Net Revenue Available for Debt Services	27,207,944	30,043,031	28,649,017	31,050,313
W/S Revenue Bond Debt Service	19,663,339	25,783,037	25,783,037	27,071,642
Bond Coverage - 1.15 minimum required <sup>2</sup>	1.38	1.17	1.11	1.15

Budget Book Location: Book 1 – Enterprise Fund Tab – Page 6



# Enterprise Funds Council Input and Discussion

- Information requests for session #2
- Updates to the proposed budget are made by consensus

